

**Meeting of the Full Council**  
**Meeting to be held on Thursday, 27 February 2020**

Report submitted by: Head of Legal and Democratic Services

**Part B**

Electoral Divisions affected:  
(All Divisions);

**Report of the Cabinet (Part B)**

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**Executive Summary**

The report of the Cabinet from its meetings on 7 November 2019, 5 December 2019, 16 January 2020 and 6 February 2020.

This report also presents details of an urgent key decision taken since the last meeting of Full Council, in accordance with Standing Order C22.

**Recommendation**

That the report of the Cabinet, as now presented, be noted.

**Background and Advice**

The agenda and minutes of the meetings below may be viewed at:  
<http://council.lancashire.gov.uk/ieListMeetings.aspx?Committeeld=122>.

**Meeting - 7 November 2019**

**Part I (Open to Press and Public)**

**Procurement Report - Request Approval to Commence Procurement Exercises**

**Resolved:** That the commencement of procurement exercises for the following areas be approved:

- i. Gully emptying service
- ii. Spray injection patching
- iii. Reactive and planned improvement works

- iv. Security and alarm service and maintenance
- v. Heating, ventilation and air conditioning service and maintenance
- vi. Provision of community transport services
- vii. Provision of a Minor Aids and Adaptations Service in Lancashire.

### **Penwortham Slip Road Closure**

**Resolved:** That approval be given to the closure of the slip road between the A59 Liverpool Road and A59 Golden Way to all public vehicular traffic whilst keeping it open for pedestrians, equestrians and cyclists by the making of a Traffic Regulation Order.

### **A582/B5253 South Ribble Western Distributor and Realignment of Footpath Network - Approval for Use of Powers and Preparation of Various Orders and Schemes including Compulsory Purchase Order**

**Resolved:** That

- i. the use of the county council's powers of Compulsory Purchase contained in the Highways Act 1980, and all other enabling legislation, be approved to acquire all the necessary land and rights for the construction/improvement and future maintenance and drainage of the dualled A582 and B5253 South Ribble Western Distributor and the realigned vehicular and public rights of way network together with landscaping and ecological mitigation;
- ii. the preparation of Compulsory Purchase and Side Road Orders for the scheme and other appropriate Notices, Orders and Schemes under the Highways Act 1980 and the taking of all other procedural steps in connection with the making of the Orders, prior to approval and sealing and making of the formal Orders and Schemes be approved
- iii. the acquisition by agreement in advance of Compulsory Purchase powers of all rights, interests, enabling arrangements to facilitate the scheme be approved.
- iv. the taking of procedural steps to facilitate the delivery of the scheme at the location of the two rail bridges referred to in the report be approved.

### **Preston City Transport Plan and the Preston City Region Submission to the Transforming Cities Fund**

**Resolved:** That

- i. the advice received by consultants and presented in the Preston City Transport Plan document be noted, and approval be given to its use as evidence to inform current and ongoing transport-related planning and investment programming.
- ii. the submission of a strategic outline business case in support of a funding bid to the Department for Transport's Transforming Cities Fund be approved, and the Director of Growth, Environment and Planning and s151 Officer, or nominated representative, in consultation with the Deputy Leader of the County Council and Cabinet Member for Highways and Transport, be authorised to finalise the details of the proposition.

## **Use of Resources for County Councillors - Revised Protocol**

**Resolved:** That the revised County Councillor Use of Resources Protocol as set out in the report be approved.

## **Extra Care Service Model and Core Charge**

**Resolved:** That:

- i. the preferred model as set out within the report, including a core weekly charge of £17.50 per apartment, be approved.
- ii. the Executive Director of Adult Services and Health and Wellbeing and the Director of Finance, in consultation with the Cabinet Member for Adult Services, be authorised:
  - a. To agree core charges within new schemes.
  - b. To agree any changes to the core charge in existing schemes.
  - c. To agree the allocations policy where the policy is in line with the principles outlined in this report.
  - d. To undertake a review once the schemes have been operational for at least a year, and make any minor amendments to the "core and add on" service model.

## **Maximising Occupancy in Supported Housing Consultation Document**

**Resolved:** That a public consultation be carried out on the Maximising Occupancy in Supported Housing Consultation Document, as set out in the report.

## **Part II (Not Open to Press and Public)**

### **The Future of Queen Street Mill Museum and Helmshore Textile Mills Museum**

**Resolved:** That the recommendations, as set out in the report, be approved.

## **Meeting - 5 December 2019**

### **Part I (Open to Press and Public)**

**Lancashire County Council (Various Roads, Rawtenstall Bus Station Area, Rossendale Borough) (Revocation and Various Parking Restrictions) Order 201\* Plus Lancashire County Council (Various Roads, Rawtenstall Bus Station Area, Rossendale Borough) (Revocation and one way working) Order 201\***

**Resolved:** That the making of the two Traffic Regulation Orders around the Rawtenstall Bus Station area as detailed in the report be approved.

**Lancashire County Council (Market Street, Park Road, Chorley, Chorley Borough) (Suspension, Prohibition of Waiting and Limited Waiting) Experimental Order 2019**

**Resolved:** That the experimental traffic regulation order on is made permanent without amendment as detailed within this report.

## **West Lancashire Partnership - Approval of Memorandum of Understanding**

### **Resolved:** That

- i. the progress to date and the future direction of travel for the West Lancashire Partnership be endorsed.
- ii. the Memorandum of Understanding as set out in the report be approved.
- iii. the West Lancashire Partnership be added to the county council's list of outside bodies.
- iv. the appointment of County Councillor Eddie Pope as the county council's representative on the Executive Group of the West Lancashire Partnership for 2019/20 and until the next Lancashire County Council elections in May 2021, with subsequent appointments being determined every four years following a County Council election, be approved.

## **Adult Social Care - Winter Plan 2019/20**

### **Resolved:** That

- i. the county council's Adult Social Care Winter Plan for 2019/20, as set out in the report, be approved.
- ii. the financial risks beyond the current financial year 2019/20 to some of the schemes detailed in the plan, which were currently funded from the Improved Better Care Fund, be noted.

## **Part II (Not Open to Press and Public)**

### **Upgrade/Replacement of the Electronic and Document Records Management Systems**

**Resolved:** That the recommendation set out in the report be approved.

## **Meeting - 16 January 2020**

## **Part I (Open to Press and Public)**

### **Money Matters 2019/20 Position - Quarter 2**

### **Resolved:** That:

- i. the current forecast underspend of £12.135m on the revenue budget in 2019/20 be noted.
- ii. the revised funding gap of £28.438m covering the period 2020/21 to 2023/24 as set out in the revised financial outlook forecast for the Council be noted.
- iii. the budget adjustments for 2020/21, and following years' changes, included in the revised MTFS, be approved.
- iv. the contents of the county council's reserves position be noted.
- v. a re-profiled 2019/20 capital delivery programme of £147.107m as presented within the body of the report be approved.
- vi. the Chief Executive and Director of Resources; the Director of Finance and his staff; and all staff be thanked for their hard work in achieving the improvement in the county council's financial position and the forecast reduced future funding gap.

## **Procurement Report**

**Resolved:** That the commencement of procurement exercises for the following areas be approved:

- i. Provision of a Direct Payments Support Service
- ii. Integrated Home Response and Falls Lifting Service.

## **Document Handling Service Replacement Hardware and New Software**

**Resolved:** That a capital investment of £305,274 required to futureproof the Document Handling Service, with one off revenue costs of £22,350 and annual revenue support costs of £65,445 be approved.

## **Adoption of the International Holocaust Remembrance Alliance Definition of Antisemitism**

**Resolved:** That the International Holocaust Remembrance Alliance working definition of antisemitism be adopted, as recommended by the Secretary of State for Housing, Communities and Local Government.

## **Transport Asset Management Plan Review**

**Resolved:** That

- i. the update on progress outlined in the Transport Asset Management Plan 2019 Data Refresh as set out in the report be noted.
- ii. the Director of Strategy and Performance, in consultation with the Deputy Leader and Cabinet Member for Highways and Transport, be authorised to approve and publish:
  - a. The Transport Asset Management Plan 2019 data refresh.
  - b. The Transport Asset Management Plan Phase 2 Review.

## **Transforming Cities Fund - Proposed Change to the Transport Capital Programme**

**Resolved:** That the allocation of £0.505m funding to the Transforming Cities programme be approved.

## **Proposed Submission to the Department for Transport's Local Pinch Point Fund**

**Resolved:** That

- i. a bid be submitted to the Department for Transport's Local Pinch Point Fund totalling circa £9.250m to improve the efficiency and effectiveness of St Mary's Way including the gyratory in Rawtenstall.
- ii. Subject to the success of the above, a contribution from the local authority which will be determined in line with financial issues set out in the report be approved in principle.

**Lancashire County Council (Various Locations, Wyre, Pendle, Rossendale and Fylde Boroughs, and Preston City) (Revocations, Various Restrictions and Electric Vehicle Charging Points (No2)) Order 201\***

**Resolved:** That the making of the Traffic Regulation Order as set out in the report, be approved.

**Lancashire County Council (Churchfield, Fairways, Haighton Court, Kennet Drive, Levensgarth Avenue, Southey Close, St Clare's Avenue, St Francis Close, The Paddock and Tower Green, Fulwood, Preston City) (Revocation, Prohibition of Waiting and Restriction of Waiting) Order 201\***

**Resolved:** That the making of a Traffic Regulation Order as set out in the report be approved.

**Bacup Townscape Heritage Initiative - Experimental Traffic Regulation Order**

**Resolved:** That the Experimental Traffic Regulation Order proposals as set out in the report be made permanent

**Guild Wheel Improvements, Parallel Crossing - Oliver's Place and Pittman Way**

**Resolved:** That the proposal to install two parallel crossings as part of the Guild Way cycle route be approved.

**Broadfield Drive, Leyland - Bus Stop Clearways**

**Resolved:** That the construction of two new permanent bus stop clearways replacing the existing temporary two-way bus stop on Broadfield Drive, Leyland, be approved.

**Lancashire Standing Advisory Council on Religious Education - Constitution and Terms of Reference**

**Resolved:** That the revised Constitution and Terms of Reference for the Lancashire Standing Advisory Council on Religious Education as set out in the report be approved.

**Schools Budget 2020/21**

**Resolved:** That

- i. the report, including the 2020/21 Dedicated Schools Grant allocations, the final budget proposals for each funding block and any comments made by the Lancashire Schools Forum be noted.
- ii. the Head of Service Financial Management (Development and Schools) be authorised to submit the final Schools Block budget pro-forma for 2020/21 to the Education and Skills Funding Agency by 21 January 2020, on the basis set out in this report.
- iii. the 2020/21 budgets for the Early Years, High Needs and Central Schools Services Blocks be approved

- iv. the Dedicated Schools Grant Reserve underwrite the uncertainties around the 2020/21 Schools Budget.
- v. The decision be implemented immediately for the purposes of Standing Order C29 as any delay could adversely affect the execution of the county council's responsibilities. The reason for this was to ensure that the necessary pro-forma could be submitted to the Education and Skills Funding Agency by the required deadline of 21 January 2020.

### **Developing the Approach and Provision for Children and Young People with Special Educational Needs and Disabilities**

#### **Resolved: That**

- i. the Special Educational Needs and Disabilities Sufficiency Strategy 2019-2024 set out at in the report, which sets out a range of medium and longer term actions be approved for wider consultation.
- ii. the commencement of feasibility design work for two proposed capital projects for Broadfield Specialist College, Oswaldtwistle, and Sir Tom Finney Community High School, Preston be approved.
- iii. the commencement of an informal process for seeking expressions of interest from mainstream schools to support the development of special educational needs units in localities in need of additionally resourced mainstream provision be approved.
- iv. the commencement of feasibility design work for the projects at Stepping Stones Short Stay School and on The Haven site in line with the statutory processes be approved.
- v. the proposals identified within these recommendations be implemented where consistent with the priorities with the August Cabinet report and the Sufficiency Strategy.

### **Principles Underpinning Schools Capital Development**

**Resolved:** That the principles underpinning schools capital development as set out in the report be approved.

### **Provision of Secondary School Places in Burnley**

#### **Resolved: That:**

- i. a permanent increase of 30 pupil places in Year 7 starting from September 2021 at Unity College, Burnley, in addition to the permanent expansion of 30 pupil places in Year 7 from September 2020 agreed by Cabinet in August 2019, be approved.
- ii. the decision made by Cabinet in August 2019, to provide permanent accommodation on the Shuttleworth College site, Burnley from September 2020 be rescinded.
- iii. a temporary increase of 30 pupil places at Shuttleworth College, Burnley for September 2020 only, be approved.
- iv. the expenditure listed in the report for the permanent expansion of Unity College, Burnley, be approved.

## **Future Viability of Thomas Whitham Sixth Form**

### **Resolved:** That

- i. the consultation arrangements that were undertaken and the responses that were received in respect of the authority's proposal be noted.
- ii. the authority publishes a Statutory Notice of its proposal to close Thomas Whitham Sixth Form with implementation commencing from 31 August 2020.

## **Future of Hendon Brook Short Stay School, Nelson**

### **Resolved:** That:

- i. the consultation arrangements that were undertaken and the responses that were received in response to the authority's proposal be noted.
- ii. the authority publishes a Public Notice of its proposal to close Hendon Brook Short Stay School, Nelson, with implementation commencing from 31 August 2020.

## **The Future of Maintained Nursery Schools**

### **Resolved:** That:

- i. the commencement of a formal consultation on the future of those maintained nursery schools identified as currently being 'non-financially viable' or those suffering critical financial stress, be approved.
- ii. the Chair of Governors and the Headteachers for those maintained nursery schools identified as being currently 'financially vulnerable' be requested to provide a sustainable financial recovery plan, with assistance from county council officers.
- iii. for those maintained nursery schools identified as being currently 'financially viable', the situation continues to be monitored on a termly basis, to ensure the position does not deteriorate. If any of these maintained nursery schools are identified in the future as being 'financially vulnerable', the Executive Director of Education and Children's Services be authorised to initiate the actions listed under recommendation (ii) above for those nursery schools.
- iv. in the event that the Maintained Nursery School supplementary grant is not extended beyond April 2021, further consideration be given to the long-term viability of maintained nursery schools which would be the subject of a separate Cabinet report.

## **Libraries, Museums and Archives Fees and Charges Review 2019/20**

### **Resolved:** That, with effect from 1 April 2020 as set out below:

- i. standardisation of image reproduction charges across the Libraries, Museums, Culture and Archives service be introduced.
- ii. a reduced adult admission rate for the Judges Lodgings from £3 to £2 when adult tickets are bought to visit Lancaster Castle be introduced.



## **Part II (Not Open to Press and Public)**

### **Adult Social Care - Procurement of Core Systems Consultancy Support**

**Resolved:** That the recommendations set out in the report be approved.

### **Adult Social Care: Extending the Duration of the Homecare Framework**

**Resolved:** That the recommendations set out in the report be approved.

### **Extra Care in Lancashire**

**Resolved:** That the recommendations set out in the report be approved.

### **Future of Wennington Hall School**

**Resolved:** That the recommendations set out in the report be approved.

## **Meeting - 6 February 2020**

## **Part I (Open to Press and Public)**

### **Money Matters 2019/20 Position – Quarter 3**

**Resolved:** That:

- i. The current forecast underspend of £13.508m on the revenue budget in 2019/20, be noted.
- ii. The revised funding gap of £33.312m covering the period 2020/21 to 2023/24 as set out in the revised financial outlook for the council, be noted.
- iii. The budget adjustments for 2020/21, and following years' changes, included in the revised MTFS, be approved.
- iv. To make recommendations to Full Council on 13 February 2020 a Band D Council Tax for 2020/21 reflecting a 3.99% increase including 2% to be used for adult social care as per the new flexibilities.
- v. The contents of the county council's reserves position, be noted.
- vi. The expected capital expenditure outturn of £132.623m, be noted.
- vii. The revised 2019/20 capital delivery programme of £151.433m as presented within the body of the report, be noted.
- viii. The updated 3 year capital delivery programme 2020/21 to 2022/23, be noted.
- ix. To make recommendations to Full Council to approve the proposed capital strategy.

### **Request Approval to Commence Procurement Exercises**

**Resolved:** That the commencement of procurement exercises for the following areas be approved:

- i. Energy Purchasing Strategy 2020-24
- ii. Extra Care Services

- iii. Safer Roads Fund Programme
- iv. Highway Repairs and Maintenance Service based on daywork rates

### **Property Asset Management Strategy**

**Resolved:** That:

- i. The Property Asset Management Strategy, as set out in Appendix 'A', be approved.
- ii. The Director of Strategy and Performance, in consultation with the Leader of the County Council, be authorised to approve a detailed delivery plan for the Property Asset Management Strategy.

### **Corporate Strategy Monitoring - Recommendations of Targets for Key Performance Measures**

**Resolved:** That the performance indicators be noted and the targets presented at Appendix 'A' for future monitoring by the Cabinet Committee on Performance Improvement, be approved.

### **The Introduction of Contraflow Cycling along the Central Section of North Clifton Street, Lytham**

**Resolved:** That the proposed exception for cyclists to the one way order, enabling them to travel east to west along North Clifton Street, Lytham as set out in the plan attached at Appendix 'A', be approved.

### **Traffic Calming on Hoyles Lane, Cottam, Preston**

**Resolved:** That the installation of the road humps and reduction of the speed limit as shown at Appendix 'A', be approved.

### **Determination of Admission Arrangements for Community and Voluntary Controlled Primary and Secondary Schools and Sixth Forms for the School Year 2021/2022**

**Resolved:** That:

- i. The admission numbers and admission arrangements for community and voluntary controlled primary schools, secondary schools and sixth forms for 2021/2022 as listed at Appendices 'A' and 'B' be approved.
- ii. The issues raised by Community and Voluntary Controlled Governing Bodies be noted and the recommendations set out in response, as set out in Appendix 'C', be approved.
- iii. The admission numbers and criteria for admission set out at Appendices 'A' and 'B', to constitute the Authority's admission arrangements for 2021/2022, be approved.

## **Co-ordinated Admissions Scheme 2021/22 - Determination of the Qualifying Scheme**

**Resolved:** That:

- i. The Scheme listed at Appendix 'A', and its accompanying timetable in Appendix 'B', be adopted as the qualifying scheme for admissions to Lancashire primary and secondary schools and academies for 2021/22, be approved.
- ii. Approval be given to the Executive Director of Education and Children's Services seeking to secure the adoption of the scheme by the governing body of each Lancashire voluntary aided and foundation school and academy, in order to inform the Secretary of State for Education that a scheme has been introduced in Lancashire.

## **Determination of Home to School Transport Policy - Academic Year 2021/22**

**Resolved:** That the Home to School Transport Policy for the academic year 2021/2022 as set out at Appendix 'A', be approved.

## **Temporary Expansion of Primary Pupil Places in Preston Schools**

**Resolved:** That:

- i. A temporary increase, for one year only, in the Reception year intake of Lea Community Primary School in North West Preston, from 30 to 60 places for September 2020, to be accommodated within the existing building, be approved.
- ii. The funding set out at Appendix 'A' in order to make internal alterations to the building to accommodate the additional numbers, be approved.

## **Mobile Library Review - Final Report**

**Resolved:** That:

- i. The introduction of the revised mobile library routes from 1 June 2020 be approved.
- ii. The use of the trial days to offer mobile library stops to communities without a static library and no existing mobile library stop, be approved.
- iii. The Cabinet Member for Community and Cultural Services and the Head of Service – Libraries, Museums, Culture and Registrars, be authorised to make the final decision(s) regarding the trial routes.

## **Adult Social Care Fee Uplifts - 2020/21**

**Resolved:** That approval be given to the following uplifts, with effect from 1 April 2020:

- i. Residential and nursing care  
Older Peoples approved residential care rates:

Nursing Standard 4.65%  
Nursing Dementia 4.76%  
Residential Standard 4.54%  
Residential Higher 4.82%  
Residential Dementia 4.89%

For other client groups: 4.89% minimum fee level for new placements increased to £595.07 per week.

For self-funders living in the county council's in-house older peoples residential homes: 4.89%.

- ii. Homecare (all client groups)  
Where care has been commissioned off-framework, an inflationary uplift of 4.88% in line with the forecast 2020/21 cost increase associated with the Homecare Framework.
- iii. Supported Living – increase waking hour rate by 5.67% to £16.03 per hour. No changes to payments for sleep-in services at this time.
- iv. Direct Payments – 4.88%.
- v. Carers – Uplift the annual payments of £230/£340 to £244.29/£361.12 respectively.
- vi. Shared Lives – 6.21%.
- vii. Day Care (Non "Older People" services) – 4.81%.
- viii. Rolling Respite and Provider Brokerage – Uplift in line with the relevant service (e.g. homecare/residential care).

## **Part II (Not Open to Press and Public)**

### **Operational Premises - Hyndburn and Ribble Valley Short Breaks Services**

**Resolved:** That the recommendations set out in the report be approved.

### **Urgent Key Decision**

It is a requirement of Standing Order C22 that any urgent Key Decision taken under the provisions of Standing Order C21 must be reported to Full Council for information. The following urgent Key Decision was taken since the last meeting of Full Council by Cabinet on 6 February 2020:

### **The Case for Public Bond Issue**

**Resolved:** That the recommendations set out in the report be approved.

**Local Government (Access to Information) Act 1985**  
**List of Background Papers**

Paper	Date	Contact/Tel
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None

Reason for inclusion in Part II, if appropriate

N/A