

Minutes

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 14th December, 2017

Present:

County Councillor Terry Aldridge (Chairman)

County Councillors

A Ali	D Foxcroft	M Pattison
T Ashton	J Fillis	M Perks
A Atkinson	J Gibson	E Pope
M Barron	G Gooch	J Potter
L Beavers	M Green	J Purcell
J Berry	P V Greenall	J Rear
P Britcliffe	P Hayhurst	P Rigby
I Brown	N Hennessy	A Riggott
P Buckley	S Holgate	A Schofield
J Burrows	A Hosker	J Shedwick
Mrs S Charles	D Howarth	D T Smith
A Cheetham	K Iddon	K Snape
S Clarke	M Iqbal	A Snowden
A Clempson	A Kay	D Stansfield
Ms L Collinge	H Khan	P Steen
L Cox	Ms S Malik	J Sumner
C Crompton	J Marsh	M Tomlinson
M Dad	J Mein	C Towneley
B Dawson	Y Motala	S Turner
F De Molfetta	E Nash	A Vincent
G Dowding	D O'Toole	C Wakeford
G Driver	Mrs L Oades	D Whipp
J Eaton	G Oliver	G Wilkins
C Edwards	M Parkinson	P Williamson
K Ellard	J Parr	B Yates

1. Apologies and Announcements

Apologies for absence were presented on behalf of County Councillors Terry Burns MBE, Joe Cooney, Andrew Gardiner, Erica Lewis, Tony Martin, and Jenny Molineux.

Announcements

Death

The Chair reported the recent sad death of former County Councillor William (Bill) Trickett, who passed away on 11 December 2017.

A number of Councillors paid tribute to the late former County Councillor Trickett.

The Council stood in silent tribute.

British Citizen Youth Award

Ben Wilson-Mayor from Clitheroe received a British Citizen Youth award in recognition of his inspirational work with young people in October this year through his voluntary work at Clitheroe Library, which he had been undertaking since the summer of 2016.

Ben was present at Full Council along with his father, Alex Wilson-Mayor; Julie Bell, Head of Libraries, Museums, Culture and Registrars; and Chris Jowett, Clitheroe Library Branch Manager.

British Youth Council Awards

Care leavers across Lancashire are now exempt from paying council tax, thanks to an award-winning campaign by Lancashire County Council's Children in Care Council, known as LINX.

The group won the Best Campaign award at the first national British Youth Council Youth Voice Star Awards held in early November in London.

Callum Griffin and Michelle Roberts, LINX representatives; together with Mia Leyland and Debbie Nolan-Plunkett, from Barnardos; were present at Full Council.

Highways Awards

The County Council had been successful in two categories at the 14th National Highways Awards which took place on Wednesday 18 October in London. Cameron Newsham was awarded 2017 National Apprentice of the Year whilst the Highways Service was recognised for its innovative work in relation to Tarleton Bridge on the A59 Preston - Southport/Liverpool route.

Unfortunately, Cameron Newsham was unable to attend. Phil Baird and Garreth Kelly, Area Highways Managers; Jamie Ritchie, Roadmarking Technical Assistant; and Mark Dixon, Operations Engineer, were present at Full Council.

LAPF Investments 2017 Awards

Lancashire County Pension Fund and London Pensions Fund Authority have won the collaboration award in the Local Authority Pension Fund Investments 2017 Awards.

Mukhtar Master, Governance and Risk Officer; Colin Smith, Technical Advisor, Pensions; and Helen Gallacher, Pensions Manager, were present at Full Council.

West Lancashire Short Breaks Service - CQC Rating

The West Lancashire Short Breaks Service is the most recent to receive the Care Quality Commission rating of 'Outstanding'. Furthermore, the Registered Manager, Charles Maughan, had received a personalised letter of commendation from the Secretary of State for Health, the Rt Hon Jeremy Hunt MP, for the quality of the care and support it offers.

Nicola Clear, Head of Service, Disability; Deborah Errington, Team Manager; and Patricia Divkar and Diane Goulding, Community Support Workers, were present at Full Council.

All those attending for, and involved in, the above awards were congratulated by Full Council.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

None declared.

3. Confirmation of the Minutes from the Meetings held on 15 September 2017 and 26 October 2017

Resolved: - That the minutes of the meetings of Full Council held on 15 September 2017 and 26 October 2017 be confirmed and signed by the Chair.

4. Transport for the North: Establishment of Statutory Sub-national Transport Body

The Cabinet Member for Highways and Transport moved a report setting out proposals for the County Council to formally join Transport for the North as the North's statutory Sub-national Transport Body.

Resolved: - That:

- (i) Formal approval be given to Lancashire County Council joining Transport for the North as the North's statutory Sub-national Transport Body.
- (ii) The Leader of the County Council be nominated as Lancashire County Council's representative on Transport for the North.
- (iii) The Cabinet Member for Economic Development, Environment and Planning be nominated as substitute member.

5. Finding of the Local Government Ombudsman - 1 November 2017

The Cabinet Member for Adult Services moved a report setting out details of actions that had already been taken in response to the Ombudsman's recommendations following an investigation into a complaint about adult social care services.

Resolved: - That:

- (i) The recommendations set out in the Local Government Ombudsman's report, as set out at Appendix 'A' of the report now presented, be noted;
- (ii) The actions already taken be noted and the further steps proposed in response to the report's recommendations, as set out in the report now presented, be endorsed.

6. Report of the Cabinet (Part B)

The Leader presented the report of the Cabinet from its meeting on 9 November 2017.

Resolved: - That the report of the Cabinet, now presented, be noted.

7(a) The Overview and Scrutiny Committees

County Councillor John Shedwick presented the reports of the Overview and Scrutiny Committees from their meetings as follows:

- Children's Services Scrutiny Committee - 18 October 2017
- Health Scrutiny Committee - 31 October 2017
- Internal Scrutiny Committee - 17 November 2017

Resolved: - That the reports of the Overview and Scrutiny Committees, now presented, be noted.

7(b) The Pension Fund Committee

County Councillor Eddie Pope presented the report of the Pension Fund Committee from its meeting on 1 December 2017.

In presenting the report, County Councillor Pope drew Full Council's attention to an error on page 73 of the report. Under the decision taken for item 16, the extension of the contract of an independent advisor for an additional three years should have stated to 30 June 2021 and not to 30 June 2017 as set out.

Resolved: - That the report of the Pension Fund Committee, now presented, be noted.

8. Notices of Motion submitted under Procedural Standing Order 14.2.1(a) (Part C)

1. It was moved by County Councillor Matthew Tomlinson and seconded by County Councillor Jean Parr that:

This Council condemns the 12.5% price increase of vital energy supplies by British Gas being inflicted on many people in Lancashire.

Lancashire County Council therefore supports the switch campaign and considers developing a partnership with other authorities like Nottingham, Leeds and Liverpool in supporting the people of Lancashire's energy needs.

The following amendment was proposed by County Councillor Geoff Driver and seconded by County Councillor Albert Atkinson:

This Council is concerned about recent price increases in the energy market and the impact this has on the vulnerable residents of Lancashire.

Lancashire County Council supports the switch campaign and resolves to consider developing a partnership with Preston City Council to act as a supplier in supporting the people of Lancashire's energy needs at a fair price.

The amendment was accepted and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

This Council is concerned about recent price increases in the energy market and the impact this has on the vulnerable residents of Lancashire.

Lancashire County Council supports the switch campaign and resolves to consider developing a partnership with Preston City Council to act as a supplier in supporting the people of Lancashire's energy needs at a fair price.

2. It was moved by County Councillor Geoff Driver and seconded by County Councillor Albert Atkinson that:

Council is concerned about the circumstances surrounding the payment of 'Neighbourhood Wellbeing Initiative' grants totalling £500,000 in February and March this year. There was no budget provision for these grants which were paid on the recommendation of individual County Councillors and authorised by County Councillor Ali, the then Cabinet Member for Health and Wellbeing. There was no vetting by County Council Officers of either the applicants or the proposed purpose to which the grant would be put and it is of particular concern that almost £300,000 of these grants were recommended and authorised by County Councillor Ali himself.

Council therefore resolves to ask the External Auditor to carry out an investigation into the manner in which these grants were recommended,

approved and paid and report her findings to the Audit, Risk and Governance Committee for their consideration.

On being put to the vote the motion was CARRIED and it was:

Resolved: - That:

Council is concerned about the circumstances surrounding the payment of 'Neighbourhood Wellbeing Initiative' grants totalling £500,000 in February and March this year. There was no budget provision for these grants which were paid on the recommendation of individual County Councillors and authorised by County Councillor Ali, the then Cabinet Member for Health and Wellbeing. There was no vetting by County Council Officers of either the applicants or the proposed purpose to which the grant would be put and it is of particular concern that almost £300,000 of these grants were recommended and authorised by County Councillor Ali himself.

Council therefore resolves to ask the External Auditor to carry out an investigation into the manner in which these grants were recommended, approved and paid and report her findings to the Audit, Risk and Governance Committee for their consideration.

3. It was moved by County Councillor Christian Wakeford and seconded by County Councillor Cosima Towneley that:

Council acknowledges the dedication of home educators to their children's education and respects the parents' rights to choose how and where their children are educated. Council also notes that although the local authorities have a statutory duty under the Education Act 1996 to make arrangements to establish identities of children who are not receiving suitable education, this duty does not apply to children who are being educated at home.

Council is concerned that the current arrangements may leave some children vulnerable and also that there is no national or local framework for reporting on the attainment of children who are home educated.

Council therefore:

- (i) Recognises the excellent work done by Home Educators, and seeks mutually beneficial solutions to ensure the best start for all children in Lancashire.
- (ii) Supports the principles contained in the Home Education (Duty of Local Authorities) Bill currently before the Lords in connection with monitoring children receiving EHE.
- (iii) Asks the Chief Executive to write to the Secretary of State for Education outlining the council's concerns and seeking support for the provisions in the Bill.

The following amendment was proposed by County Councillor Nikki Hennessy and seconded by County Councillor Sobia Malik:

Council acknowledges the dedication of home educators to their children's education and respects the parents' rights to choose how and where their children are educated. Council also notes that although the local authorities have a statutory duty under the Education Act 1996 to make arrangements to establish identities of children who are not receiving suitable education, this duty does not apply to children who are being educated at home.

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Council therefore:

- (i) Recognises the excellent work done by Home Educators, and seeks mutually beneficial solutions to ensure the best start for all children in Lancashire.
- (ii) Supports the principles contained in the Home Education (Duty of Local Authorities) Bill currently before the Lords in connection with monitoring children receiving EHE.
- (iii) This Council is concerned that Lancashire as a County has un-registered Schools which could increase the number of Children who are missing, or at risk and they are not recognised on the education system.
- (iv) Asks the Chief Executive to write to the Secretary of State for Education outlining the council's concerns and seeking support for the provisions in the Bill.

The amendment was accepted and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

Council acknowledges the dedication of home educators to their children's education and respects the parents' rights to choose how and where their children are educated. Council also notes that although the local authorities have a statutory duty under the Education Act 1996 to make arrangements to establish identities of children who are not receiving suitable education, this duty does not apply to children who are being educated at home.

Council is concerned that the current arrangements may leave some children vulnerable and also that there is no national or local framework for reporting on the attainment of children who are home educated.

Council therefore:

- (i) Recognises the excellent work done by Home Educators, and seeks mutually beneficial solutions to ensure the best start for all children in Lancashire.

- (ii) Supports the principles contained in the Home Education (Duty of Local Authorities) Bill currently before the Lords in connection with monitoring children receiving EHE.
- (iii) This Council is concerned that Lancashire as a County has un-registered Schools which could increase the number of Children who are missing, or at risk and they are not recognised on the education system.
- (iv) Asks the Chief Executive to write to the Secretary of State for Education outlining the council's concerns and seeking support for the provisions in the Bill.

4. It was moved by County Councillor Gina Dowding and seconded by County Councillor Steve Holgate that:

Council is concerned that areas of Lancashire flooded last month, and the lives of Lancashire's residents in some rural communities, towns and villages, have been badly impacted. Residential properties, community buildings and businesses were affected causing both economic hardship and distress to our residents.

Council recognises that factors contributing to flooding resulting from heavy rainfall are varied and include a lack of current capacity of drains and gullies. Responses for action to mitigate future flooding are required from a range of agencies including our own Highways Service, Flood Risk Management, the Environment Agency, United Utilities and the Canal and River Trust.

Council recognises the importance of swift and efficient flood responses to assist those affected during a flood as well as the support and advice services required after a flood in order for people to get their lives and businesses back to normal.

Council will act to ensure that flood prevention, flood mitigation and flood responses are undertaken to the highest possible standard.

Council resolves:

- (i) To ensure that reducing risk of flooding both to new and pre-existing properties, is the key factor when considering all future strategic land use plans and individual planning applications.
- (ii) To call on Government to support plans to develop and implement river catchment flood management plans where appropriate in the county, with a strategic review of upland land management in catchment areas and the adoption of sustainable flood management initiatives (such as increased tree planting, upland overflow/temporary balancing lake).
- (iii) To call on Government and other national agencies to extend grants for flood victims of the November 2017 floods in Lancashire.
- (iv) To support the timely implementation of one stop advice and response centres for flooding where this is in the interests of best service to Lancashire residents affected by flooding.
- (v) To consider transfer, with a commensurate budget, of powers for implementing gully clearing to local district councils where requested so

that local knowledge and streamlining of resources may enable effective and timely gully clearing.

The following amendment was proposed by County Councillor Charles Edwards and seconded by County Councillor Eddie Pope:

Council is concerned that areas of Lancashire flooded last month, and the lives of Lancashire's residents in some rural communities, towns and villages, have been badly impacted. Residential properties, community buildings and businesses were affected causing both economic hardship and distress to our residents.

Council recognises that factors contributing to flooding resulting from heavy rainfall are varied and include a lack of current capacity of drains and gullies. Responses for action to mitigate future flooding are required from a range of agencies including our own Highways Service, Flood Risk Management, the Environment Agency, United Utilities and the Canal and River Trust.

Council recognises the importance of swift and efficient flood responses to assist those affected during a flood as well as the support and advice services required after a flood in order for people to get their lives and businesses back to normal.

Council resolves to continue to ensure that flood prevention, flood mitigation and flood responses are undertaken to the highest possible standard.

The amendment was put to the vote and was CARRIED and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

Council is concerned that areas of Lancashire flooded last month, and the lives of Lancashire's residents in some rural communities, towns and villages, have been badly impacted. Residential properties, community buildings and businesses were affected causing both economic hardship and distress to our residents.

Council recognises that factors contributing to flooding resulting from heavy rainfall are varied and include a lack of current capacity of drains and gullies. Responses for action to mitigate future flooding are required from a range of agencies including our own Highways Service, Flood Risk Management, the Environment Agency, United Utilities and the Canal and River Trust.

Council recognises the importance of swift and efficient flood responses to assist those affected during a flood as well as the support and advice services required after a flood in order for people to get their lives and businesses back to normal.

Council resolves to continue to ensure that flood prevention, flood mitigation and flood responses are undertaken to the highest possible standard.

5. It was moved by County Councillor Jean Parr and seconded by County Councillor Lizzi Collinge that:

This council notes concerns raised by teachers' unions and others about the growth of 'holiday hunger' amongst children.

Holiday hunger occurs when families who are normally in receipt of free school meals during term time no longer have access to them in the school holidays. This is most acute during the long summer holidays when families must find an additional £30 to £40 to feed their children.

This council notes that Mark Hendrick MP has sponsored a Private Members' Bill by Frank Field MP which places a legal duty on local authorities to ensure the provision of free school meals and activities during the school holidays. This would be paid by earmarking 10p from every pound raised from the sugar tax on soft drinks.

This council resolves:

- (i) To support the Bill and asks the Chief Executive to write to the other two Preston MPs, namely Mark Menzies and Ben Wallace, to explain the Council's support and request that they also offer their support and actively persuade the Conservative led government to put Mr Field's Bill into law.
- (ii) That the Chief Executive writes to all council leaders across Lancashire asking them to support the Bill and requesting them to write to their own Members of Parliament to offer support for the Bill.
- (iii) That the Chief Executive writes to Mark Hendrick MP thanking him for sponsoring the Bill and making him aware that it has the support of the Council. The Council will also publicise its support for the Bill.

The following amendment was proposed by County Councillor Charles Edwards and seconded by County Councillor David Foxcroft:

This Council notes concerns raised about the growth of 'holiday hunger' amongst children.

Holiday hunger occurs when families who are normally in receipt of free school meals during term time no longer have access to them in the school holidays. This is most acute during the long summer holidays.

The council has concerns over this problem and is already working closely across the county with partners in order to try and address it. In East Lancashire for example we are working with Burnley FC in the community and Tesco on several child poverty issues of which holiday hunger is one. Starting life well has also been identified as one of the main priorities in our recently refreshed Health & Well Being Strategy.

Therefore, this council resolves:

- (i) To continue to work closely with both our existing and new partners in addressing child poverty, holiday hunger and improving the uptake of free school meals.
- (ii) To extend our partnership working with other authorities by asking the Chief Executive to write to all council leaders across Lancashire asking for their support in continuing to address holiday hunger and other related child poverty issues.
- (iii) To build up our network of multi sector partners county wide in order to further help address this issue

The amendment was accepted and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

This Council notes concerns raised about the growth of 'holiday hunger' amongst children.

Holiday hunger occurs when families who are normally in receipt of free school meals during term time no longer have access to them in the school holidays. This is most acute during the long summer holidays.

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- (iii) To build up our network of multi sector partners county wide in order to further help address this issue

6. It was moved by County Councillor Lizzi Collinge and seconded by County Councillor Jean Parr that:

This council notes with concern the recent proposed changes to use of housing benefit to fund accommodation costs of survivors of domestic abuse.

The changes would see the end of housing benefit monies currently available for people, primarily women and children, to fund their housing costs while in a refuge. Housing benefit is the last guaranteed source of income available to

refuges and makes up about 50% of their revenue. The proposed replacement of this with a grant to local authorities to provide short-term supported housing does not exclusively cover refuges and is therefore an inappropriate replacement.

This council, as a commissioner of domestic violence services, believes that the proposed changes will have a detrimental impact on the ability of refuges to operate. As such, council instructs Chief Executive to write to Sajid Javid MP, Secretary of State for Communities and Local Government, and David Gauke MP, Secretary of State for Work and Pensions, raising our concerns.

The following amendment was proposed by County Councillor Peter Buckley and seconded by County Councillor Edward Nash:

This council notes the recent proposed changes to use housing benefit to fund accommodation costs of survivors of domestic abuse and resolves to refer this and other matters raised by the DWP 'Funding Supported Housing' report to the Scrutiny Committee for consideration.

Following a period of debate the insertion of the amendment into the original motion was proposed and therefore became the substantive motion.

The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

This council notes with concern the recent proposed changes to use of housing benefit to fund accommodation costs of survivors of domestic abuse.

The changes would see the end of housing benefit monies currently available for people, primarily women and children, to fund their housing costs while in a refuge. Housing benefit is the last guaranteed source of income available to refuges and makes up about 50% of their revenue. The proposed replacement of this with a grant to local authorities to provide short-term supported housing does not exclusively cover refuges and is therefore an inappropriate replacement.

This council, as a commissioner of domestic violence services, believes that the proposed changes will have a detrimental impact on the ability of refuges to operate. As such, council instructs Chief Executive to write to Sajid Javid MP, Secretary of State for Communities and Local Government, and David Gauke MP, Secretary of State for Work and Pensions, raising our concerns and to refer this and other matters raised by the DWP 'Funding Supported Housing' report to the Scrutiny Committee for consideration.

7. It was moved by County Councillor Gina Dowding and seconded by County Councillor John Fillis that:

The Lancashire Cycling and Walking Strategy will be published early next year. Council recognises that every day journeys are from home to school, home to work, home to the station, or home to shops or community facilities. Council will

therefore ensure that the Cycling and Walking Strategy will address the key issues for increasing cycling and walking as normal travel modes for local trips:

- (i) That cycling and walking trips will be safe, direct, convenient and comfortable and will be seen to be safe and convenient by those who might change from other modes to cycling or walking or who might let their children cycle or walk to school.
- (ii) That the County's major infrastructure asset for cycling and walking, i.e. the road network, is safe and convenient for cyclists and pedestrians and will:-
 - Reduce danger to cyclists from vehicles on our busy roads.
 - Prioritise cyclists and pedestrians trying to cross busy roads and junctions.
 - Enable cyclists to take direct routes instead of being forced onto circuitous routes that have been optimised for motor traffic.
 - Prevent the obstruction of footways with parked cars, overgrown hedges and trees, and poorly maintained surfaces and drains.
 - Help children to walk and cycle to school safely and conveniently to reduce the 'school run' and prepare them for Active Travel in later life.
- (iii) That Council Officers are provided with the funding and training necessary to pursue these objectives.
- (iv) That Local Cycling and Walking groups' views will be taken on-board to help validate the strategy and the highway schemes that affect it.
- (v) That Council will commit to ring fencing 10% of all highways transport infrastructure spend to improving cycling and walking infrastructure.

Council notes that the additional aim of the Cycling and Walking Strategy of promoting Centres of Excellence will not, however good Centres of Excellence may be for leisure, begin to address replacing car trips by active travel for every day journeys. In fact they increase car trips as people drive to the centres of excellence.

The following adjustment was proposed by County Councillor Fillis which was accepted by County Councillor Dowding:

The deletion of the following:

- (v) That Council will commit to ring fencing 10% of all highways transport infrastructure spend to improving cycling and walking infrastructure

The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

The Lancashire Cycling and Walking Strategy will be published early next year. Council recognises that every day journeys are from home to school, home to work, home to the station, or home to shops or community facilities. Council will therefore ensure that the Cycling and Walking Strategy will address the key issues for increasing cycling and walking as normal travel modes for local trips:

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 - Help children to walk and cycle to school safely and conveniently to reduce the 'school run' and prepare them for Active Travel in later life.
- (iii) That Council Officers are provided with the funding and training necessary to pursue these objectives.
- (iv) That Local Cycling and Walking groups' views will be taken on-board to help validate the strategy and the highway schemes that affect it.

Council notes that the additional aim of the Cycling and Walking Strategy of promoting Centres of Excellence will not, however good Centres of Excellence may be for leisure, begin to address replacing car trips by active travel for every day journeys. In fact they increase car trips as people drive to the centres of excellence.

8. It was moved by County Councillor Gina Dowding and seconded by County Councillor Lizzi Collinge that:

Council is proud of its commitment to, and action to date, to increase animal welfare standards in food procured and served by the County Council in schools and other establishments.

As a local authority Lancashire County Council is accredited to the Soil Association Food for Life Silver Award which accounts for over 85% of the 65,000 meals served across Lancashire on a daily basis.

In light of widely shared concern Council will increase its commitment to animal welfare and therefore resolves:

- To consider efforts and initiatives which will result in the wider uptake of plant-based meals in schools and other county establishments as the best way to reduce animal suffering.
- To work towards adoption of the Soil Association Food for Life Gold Award within the next 6 months which will ensure greater standards of animal welfare. The Gold Award would mean a minimum 15% of total spend will be on organic products and therefore that spend on animal products will be backing the highest welfare systems in agriculture, with a further 5% minimum on free range or organic poultry and pork.

In addition Council notes:

- That achieving higher standards of animal welfare would require a commitment to all animal products purchased being organic.
- That the UK farming sector anticipates the expansion in the number and volume of huge poultry factory farms, known as 'poultry mega farms' (due to forthcoming changes to the UK's markets and associated regulations related to Brexit), which are the antithesis of increasing animal welfare.

On being put to the vote the motion was LOST.

Jo Turton
Chief Executive

County Hall
Preston