

**Procurement Title**

Highways Asset Management System (HAMS)

**Procurement Option**

Open Procedure compliant with the Public Contract Regulations 2015

**New or Existing Provision**

Upgrade of existing software through a new cloud-based solution

**Estimated Annual Contract Value and Funding Arrangements**

The estimated implementation costs are up to £900,000. This is dependent on the implementation duration and the degree of third-party support required from the successful bidder to move and implement the new solution to the cloud.

Following implementation, the annual contract value is estimated to be £450,000. Over the full term of the contract, the total costs may be as much as £10m over the lifetime of the agreement.

The implementation and initial development term will be funded through capital or revenue budgets as appropriate for the solution to be delivered. Future annual licences, support and maintenance to be funded via the operational revenue budget.

**Contract Duration**

The Agreement will be let for an initial period of five years from March 2025, with a further five options to extend for 24 months each. The potential total contract length is therefore up to 15 years. The potential for a long-term contract recognises the significant cost of change and return-on-investment duration. The county council would have the option to reprocure rather than extend the arrangements through any of the options to extend, should this be the appropriate course of action.

**Lots**

The requirement will not be split into Lots to enable the Council to take advantage of fully integrated solution to support operational teams work collaboratively. A single solution allows the Council to maximise our full buying power through economies of scale, disaggregating these requirements into multiple contracts would prevent value for money being achieved through competitive pricing. Additionally, as a core system, the Council aims to align with a partner organisation that will continuously develop their solution to adhere to and exceed best practice.

**Evaluation**

The Contract will be established by evaluating service providers against the following criteria:

Stage 1: mandatory and discretionary grounds to ascertain suppliers' financial, technical capability and ability to demonstrate their experience in operating in compliance with Industry standards. Each tenderer must pass this stage before proceeding to stage 2.

Stage 2: the tender bids will be evaluated on.

- 60% technical and quality
- 10% social value
- 30% whole of life cost

The highest scoring tenderer will be awarded the contract.

**Contract Detail**

The county council's Highways Asset Management System is a software solution that takes a strategic approach to optimising the allocation of resources for the management, operation, preservation and enhancement of the highway infrastructure to meet the needs of current and future users of the transport network.

The county council has developed a bespoke contract specifically for this software contract. The benefit of this approach, as opposed to accessing a third party framework, is the opportunity for a longer term contract with the potential to attract a greater number of tenders. The contract will be awarded in compliance with the Public Contract Regulations 2015 and align with the Councils own Procurement Rules.

The existing Highways Asset Management System solution, Insight, is provided by Symology Ltd, however the solution will gradually become obsolete over the next two to three years. As a result, the county council needs to replace or upgrade this solution to maintain system support, development and maintenance. The existing contract expires on the 11 March 2025 with a final one-year option available.

The future Highways Asset Management System aligns to each of the county council's corporate priorities in its core functionality and outcomes:

- Delivering better services through effective and efficient asset management and improving the transport network to meet local needs.
- Caring for the vulnerable by providing a transport network that protects, safeguards and enables all residents in Lancashire travelling the county.
- Supporting economic growth through developing and building effective infrastructure and transport networks to help people and businesses connect and grow.
- Protecting our environment through managing infrastructure assets that protect from floods and supports climate change resilience.

**Procurement Title**

Legionella Risk Assessment

**Procurement Option**

Open Procedure compliant with the Public Contracts Regulations 2015

**New or Existing Provision**

Renewal of existing service requirements currently under contract but due to expire in September 2024.

**Estimated Annual Contract Value and Funding Arrangements**

The combined contract value is worth £2.5m over four years. This value will be split across two contracts as follows:

Legionella risk assessment

- Contract A (North) – £1.3m
- Contract B (South) – £1.2m

The service providers for contracts A & B will also be required to sign a separate sub-contract agreement for the provision of water sample testing on behalf of the county council's scientific services department. The value of the water sample testing agreement is estimated at £1.4m over four years, split across both contracts. The combined anticipated contract value for legionella risk assessments and water sample testing is therefore estimated to be £3.9m.

All expenditure will be funded via existing maintenance budget with schools paying into the service through the PROP Scheme.

**Contract Duration**

Each contract will commence on 1 October 2024 with an initial period of two years with the option to extend for a period or periods of up to two additional years.

**Lots**

The service provision will be split into two lots:

- Contract A – legionella risk assessment for premises in the North of the County, a separate sub-contract for the benefit of Lancashire County Scientific Services will also be included for the purposes of water sample testing,
- Contract B – legionella risk assessment for premises in the South of the County, a separate sub-contract for Lancashire County Scientific Services will also be included for the purposes of water sample testing.

**Evaluation**

The contracts will be established by evaluating service providers against the following criteria:

Stage 1: mandatory and discretionary grounds to ascertain suppliers' financial, technical capability and ability to demonstrate their experience in operating in compliance with industry standards. Each tenderer must pass this stage before proceeding to stage 2.

Stage 2: the tender bids will be evaluated on.

- 50% technical and quality
- 10 % social value
- 40% schedule of rates

The highest scoring tenderers in each lot will be awarded a contract. Tenderers will be provided with the opportunity to detail their area of preference in the event they are successful in multiple contracts.

**Contract Detail**

The county council has an ongoing need for Legionella Risk Assessment services. The service includes reviews of water systems and audits in compliance with legislation and national guidelines.

The council's bespoke service contract will be used for both contracts. There will be a mitigation provision in Contracts A and B for the suppliers of these contracts to provide the service provision for both contracts in the event that either contract expires or is terminated. This will ensure service continuity. A sub-contract will be placed separately in each contract for Lancashire County Scientific Services to provide water sample testing services.

**Procurement Title**

East Lancashire's Levelling Up Fund

**Procurement Option**

Open Procedure compliant with the Procurement Act 2023

**New or Existing Provision**

A new provision is required following the county council's successful bid to Central Government's Levelling Up Fund (Round 2) for schemes across East Lancashire. The final award is subject to approval by the Department for Transport of a Full Business Case. This decision is expected in early 2025. The LUF programme includes works for:

**'Safer, Greener and Healthier Streets'** involving works for a range of interventions to create safer, greener and healthier communities by rebalancing their streets to make more people friendly places. The schemes will include works including civils and landscaping works to introduce areas for walking and cycling routes, high quality green open spaces, seating, wider footways and distinctive surfacing to establish characterful areas which are attractive, safe and inclusive to all.

**'Accessible and Vibrant Town centres'** comprising of public realm improvements for town centre areas and providing active travel benefits, particularly to pedestrians. The schemes include footway widening for an enhanced pedestrian space and to promote outdoor seating for businesses. Schemes would also include high quality paving / landscaping, trees and planting, seating and other furniture. Some traffic changes are also included such as one way flows, and the provision of parking and loading would be rearranged.

**Estimated Contract Value and Funding Arrangements**

See Appendix B which is in Part II and exempt from publication

**Contract Duration**

It is anticipated that the works will commence on site in May 2025 and will be completed during 2026.

**Lots**

The Levelling Up Fund programme for East Lancashire will be divided into 4 lots according to geographical area:

Lot 1 – Burnley

Lot 2 – Hyndburn

Lot 3 – Pendle

Lot 4 – Rossendale

**Evaluation**

The tender will evaluate Contractors against the following criteria:

Stage 1: Conditions of Participation (Pass Fail)

The Conditions of Participation shall be related to the tenderers legal and financial capacity and technical ability to perform the contract.

Stage 2: Award Stage

The tender bids will be evaluated on:

**30% Quality and Technical:**

The weighting reflects the importance of appointing a quality supplier that has the knowledge and expertise to undertake the construction phase of the project.

The themes of the quality score questions shall include:

- i) Processes and procedures to manage the programme timescale and costs in a challenging programme timescale.
- ii) Effective liaison with businesses, the community and residents in the areas affected by the works.
- iii) Health and Safety – processes and procedures for the management of H&S and consideration for the H&S of residents, businesses and travelling public whilst working in constrained residential streets.

**10% Social Value:**

Social Value – raising the living standards of employees or residents of Lancashire.

**60% Price:**

The weighting for price will allow the county council to ensure that the tenderers carefully consider the detailed costs for each Lot they wish to tender for and provide best value for money.

The award criteria will offer the best mix of economy, efficiency and effectiveness to achieve the intended outcome.

The tender shall state that the county council will enter into one contract with a single contractor for the works within each geographical area (Lot). Dependant on the level of interest, the county council will reserve the right to award a single contractor more than one of the Lots.

**Background**

The requirement for the procurement has been initiated by the successful bid for funding from Round 2 of the Government's Levelling Up Fund. The county council has been awarded approximately £50 million in total, subject to the approval of a Full Business Case, for various schemes and projects to support economic growth and job creation in East Lancashire as well as improving the health of Lancashire residents.

It is intended that this tender for the East Lancashire Levelling Up Fund programme will cover various schemes including themed interventions in East Lancashire focussing on safer, greener, healthier streets, and accessible and vibrant town centres.

**Safer Greener and Healthier Streets**

This project covers seven areas across East Lancashire where a range of interventions will be introduced to create safer, greener and healthier communities by rebalancing their streets to make more people friendly places. Good design will result in public realm uplift to create a sense of community cohesion and inclusion, enabling people to move around more easily and safely and to incorporate physical activity into their daily routines.

The seven areas to be improved are:

- North-east Burnley focusing on Colne Road
- Accrington (Hyndburn) – Countess Street and Woodnook
- Rawtenstall Hall Carr Estate
- Lord Street Colne
- Areas around Nelson Walverden and Marsden Community Primary Schools
- East of the A682 Burnley Road including Pendle Academy (Brierfield)
- Hyndburn – area around Woodnook

**Accessible and Vibrant Town Centres**

These interventions cover the areas of

- Burnley, Manchester Road Station to Burnley Bus Station

- Bank Street and Kay Street Rawtenstall

Preliminary designs for the projects have been prepared, with the detailed designs, specifications and any ground surveys and technical reports to be received by LCC in October 2024. This work is being undertaken by external consultants Jacobs and AtkinsRealis.

The geographical areas and works are described below in Appendix B which is in Part II and exempt from publication.

**Contract Preparation**

The NEC4 Engineering and Construction Contract will be prepared by Legal Services for each Lot. A single contractor shall be appointed to each Lot. It is the intention to award each Lot to a different contractor, however, the tender shall state that the county council reserves the right to award more than one Lot to a single contractor. This will ensure that the works can be undertaken should there be less than the required number of compliant tenders.

**Scope of the works**

It should be noted that this tender for East Lancashire Levelling Up Fund does not include all other elements of the overall Levelling Up Fund programme.

**Procurement Title**

Rawtenstall Gyratory Project

**Procurement Option**

Open Procedure compliant with the Procurement Act 2023.

**New or Existing Provision**

A new provision is required following the successful bid by Rossendale Borough Council from the Capital Regeneration Project by Rossendale Borough Council for the fund to support the work required for the gyratory project.

A gyratory system is a type of junction that uses one-way roads to create a circular flow of traffic. The works involve civils works on the highway to create the gyratory system.

Lancashire County Council has produced the initial designs for the gyratory system and the county council will tender and manage the works for the project on behalf of Rossendale Borough Council.

**Estimated Contract Value and Funding Arrangements**

See Appendix B which is in Part II and exempt from publication

**Contract Duration**

It is anticipated that the works will commence on site in April 2025 and will be completed during 2026.

**Lots**

The requirement will not be split into Lots. To enable the council to take advantage of its full buying power through economies of scale.

**Evaluation**

The tender will evaluate Contractors against the following criteria:

**Stage 1: Conditions of Participation (Pass / Fail)**

The Conditions of Participation shall be related to the tenderers legal and financial capacity and technical ability to perform the contract.

**Stage 2: Award Stage**

The tender bids will be evaluated on:

**30% Quality and Technical**

The weighting reflects the importance of appointing a quality supplier that has the knowledge and expertise to undertake the construction phase of the project.

The themes of the quality score questions shall include:

- i) Processes and procedures to manage the programme timescale and costs in a challenging programme timescale
- ii) Effective liaison with businesses, the community and residents in the areas affected by the works and liaison with the contractor responsible for the Levelling Up programme for Rawtenstall Bank Street
- iii) Health and Safety – processes and procedures for the management of H&S and consideration for the H&S of residents, businesses and travelling public whilst working in constrained residential streets.

**10% Social Value:**

Social Value – raising the living standards of employees or residents of Lancashire.



**60% Price:**

The weighting for price will allow the county council to ensure that the tenderers carefully consider the detailed costs and provide best value for money.

The award criteria will offer the best mix of economy, efficiency and effectiveness to achieve the intended outcome.

**Background**

Lancashire County Council will procure and manage the works for the gyratory scheme on behalf of Rossendale Borough Council. The gyratory system scheme around St Mary's Way and the surrounding roads will increase capacity on the highway, ease traffic congestion, reduce waiting times and make journey times through the town shorter, as the population and volume of traffic increases. The project will also improve active travel for the areas considered and deliver public transport improvements by linking with the county council's Bus Service Improvement Plan.

The works will involve targeted measures to address traffic issues identified by traffic flow modelling that have been validated by on site observation. Detailed design, specification and contract documents are expected to be prepared by the end of October 2024.

Due to the anticipated level of disruption within the area during the works, the successful contractor will need to provide a dedicated liaison lead for engagement with the local community including businesses.

**Contract Preparation**

An NEC4 ECC contract will be prepared for the gyratory project. A single contractor shall be appointed to the contract.

**Scope of the Project**

It should be noted that this tender for the gyratory project does not include all aspects of the works. Some elements of the overall project shall be carried out by LCC Highways Operations Team including the county council's Bus Service Improvement Plan and junction improvements.

**Procurement Title**

Integrated Sexual Health Services All Age

**Procurement Option**

Direct Award Process C compliant with The Health Care Services (Provider Selection Regime) Regulations 2023 (PSR)

**New or Existing Provision**

This is an existing service with a contract end date of 31<sup>st</sup> March 2025.

**Estimated Contract Value and Funding Arrangements**

Estimated spend for Year 1: up to £7,448,346

Estimated indicative value over the term (including an expected price uplift in line with the percentage annual increase of Public Health Grant (estimated at 2% per annum)): up to £53,975,104

All costs are to be funded from the Public Health Grant.

Please note that the figures provided are projected, providing an estimate of expected pricing for this Service.

**Contract Duration**

Initial period of five years with a right to extend the contract by any number of defined periods for up to 22 months beyond the initial term such that the total contract term does not exceed six years and 10 months. The recommended contract duration provides a greater degree of stability for the provider to commit to and deliver their service proposal for the benefit of service users.

**Lotting**

Delivery of the Integrated Sexual Health Services All Age will be via a single countywide contract. The service will include what was previously know as the young peoples sexual health service. There is significant duplication of the all age and young peoples sexual health services, and both services are currently delivered by Blackpool Teaching Hospitals NHS Foundation Trust. Therefore, the intention is to award one combined contract to perform both services.

**Evaluation**

Relevant authorities may follow five different procurement processes to award contracts for health care services under the PSR. One such lawful procurement process is Direct Award Process C, which involves awarding a contract to a provider when there is limited or no reason to seek to change from the existing provider; or to assess providers against one another, because the existing provider is satisfying its existing contract, will likely satisfy the new contract to a sufficient standard, and the proposed contracting arrangements are not changing considerably.

The PSR Regulations establish several tests to determine if the use of Direct Award Process C is suitable. Commissioning, Procurement and Legal services are satisfied that each of the tests have been met.

Key criteria was applied to assess the provider, 10% of which was assigned to Social Value in accordance with the county council's social value policy. The key criteria assessed regarding the current and likely future contract performance are:

- Quality and innovation (30%)
- Value (30%)
- Integration, collaboration, and service sustainability (15%)
- Improving access, reducing health inequalities, and facilitating choice (15%)
- Social value (10%)

The commissioners have advised that directly awarding the service would ensure consistency of performance without destabilising the system for service users and would ensure the continuation of effective service delivery. Given the minimal changes to the core requirements within the contract and specification and the provider's current contract performance and service user feedback, commissioners are very confident that the current Provider is well-placed to deliver the service to a high level.

Having established that the criteria for Direct Award Process C is met, Regulation 6 of the PSR requires that the county council must follow one of Direct Award Process C, the Most Suitable Provider Process or the Competitive Process to procure the service, such choice being at the discretion of the relevant authority.

Commissioners do not consider that following the Competitive or Most Suitable Provider Processes will result in a substantively improved service provision over and above the current service performance. In contrast and for the reasons outlined, they consider that to utilise the Direct Award Process C procedure will result in the continuation of the service by an existing, well performing provider, with scope for continuous improvement of the service through opportunities to innovate and enhance value for money.

### **Contract Detail**

The county council is mandated under the Health and Social Care Act 2012 to provide demand-led, free and accessible sexual and reproductive health (SRH) and wellbeing services.

The aim of the service is to improve health outcomes and reduce inequalities by delivering an Integrated Sexual Health Service in Lancashire.

The Service will be accessible through referral or open access, to all resident and non-resident Service Users of all genders and all ages.

The service model will operate around 5 core strands.

### **Strand 1 – Integrated All Age Clinical Service Delivery**

Clinical service delivery will be characterised by an open access confidential integrated Sexual and Reproductive Health service where most of the sexual health and contraceptive needs can be met on one site, remotely or online, and usually within a single consultation. The Integrated Sexual Health will be delivered in broad accordance with the Level 1, 2 and 3 service models.

Level 1 and Level 2 Services will include all methods of oral emergency contraception, supply of male and female condoms and lubricant, pregnancy testing and much more. Level 3 services will cover the management of complicated/recurrent sexually transmitted infections (STIs), coordination of outreach clinical services for high-risk groups, specialist contraception services etc.

### **Strand 2 - Specialist Young People's Service Delivery**

The prime purpose of this strand is to support those under 25 with their sexual health needs. As with the all-age clinical service delivery, the young people's service delivery will be delivered in broad accordance with the Level 1, 2 and 3 service models. The intention is to ensure where possible that young people are encouraged to access the specific young people's services. The exception being that young people will access the all-age service for the provision of level 3 services.

### **Strand 3 - Digital Service Offer**

The digital front door for the sexual health system will give service users the option of accessing services without the need to see a practitioner and/or attend a clinic. The purpose of the digital service is to manage demand and improve access to clinical-based services. The digital service offer will include but is not limited to ordering STI self-sampling kits, digital partner notification, condom and lubricant distribution.

### **Strand 4 - Training**

The prime purpose of this strand is to provide specialist expert advice to other service providers and organisations. This will include the training of nursing and medical sexual health experts. Additionally, the offer includes delivery of, for example, multidisciplinary postgraduate training, training of primary and secondary care staff.

### **Strand 5 – Prevention and Outreach**

Health promotion interventions will include the provision of sexual health promotion, information and advice training to raise awareness of HIV, sexual health, safe sex practices and knowledge of STIs for the people of Lancashire. The service will target key priority populations and provide them with brief interventions and advice through a person-centred outreach provision. The service will also engage with seldom heard communities utilising community champions, religious leaders, and organisations embedded within those communities.

In addition to the main contracts, there will be Local Enhanced Service agreements in place which GPs can sign up to. These will include Contraception (county-wide offer); Sexual Health in Practice (STI training for east Lancashire practices); GUM Level II services in the North, and Emergency Hormonal Contraception (EHC) offered via pharmacies on the same agreement basis.

It is proposed that the new Contract will commence on 1st April 2025.